



REPORT TO

REGULAR BOARD

CITY OF TORONTO WARD BOUNDARY CHANGES AND IMPACTS TO TRUSTEE WARDS

*“According to the grace of god given to me, like a skilled master builder I laid a foundation, and someone else is building on it. Each builder must choose with care how to build on it.”
1 Corinthians 3:10*

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INFORMATION REPORT

Vision:

At Toronto Catholic we transform the world through witness, faith, innovation and action.

Mission:

The Toronto Catholic District School Board is an inclusive learning community uniting home, parish and school and rooted in the love of Christ. We educate students to grow in grace and knowledge to lead lives of faith, hope and charity.



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A. EXECUTIVE SUMMARY

The City of Toronto completed a review of its existing 44 ward boundaries in an effort to better understand the number of people who live in each boundary and how those populations are expected to change in the future.

Due to population growth, some of Toronto's ward boundaries are 30% to 40% above the population of an average City ward. Therefore, not every Toronto citizen is being equally represented at City Council.

Five (5) different City ward boundary options were developed by a City appointed Consultant team after extensive background research and consultation with various stakeholder groups.

At its meeting of November 9th, 2016, City Council considered a final report on new ward boundary options and selected a 47-ward boundary option.

At its meeting of March 28-30th, 2017, City Council considers a by-law to re-divide the ward boundaries of the City.

The by-law reflects the City Council decision and there will be no further debate on the options. However, there will be a 45-day public appeal period after the by-law is passed.

Barring any delays caused by possible appeals to the Ontario Municipal Board (OMB), the City ward boundaries are anticipated to come into effect on December 31, 2017.

TCDSB Legal staff have confirmed that there must be 100% Trustee ward boundary alignment with City of Toronto ward boundaries.

B. PURPOSE

To provide the Board of Trustees with a preliminary proposal to re-align Trustee ward boundaries to the new 47 City ward boundaries, with a focus on maintaining a balance of schools and enrolment per Trustee ward, where possible.

C. BACKGROUND

1. The City of Toronto has completed a comprehensive review of its current 44 ward boundaries in an effort to better understand the number of people that live in each boundary and how those numbers are expected to change in the future. Natural population growth and decline, new housing development, and immigration, are all influencing a growing population imbalance in Toronto's City wards.
2. The current City of Toronto ward boundaries have been in place since the year 2000 and are generally based on Federal Electoral Districts (ridings) that cover Toronto. Each riding was split to create the current system of 44 wards.
3. **March 2014**—a City appointed Consultant team was selected (“TWBR”) to undertake the research and development of ward boundary options. The team consisted of members from the Canadian Urban Institute, Beate Bowron Etcetera, The Davidson Group, and Thomas Ostler.
4. **July 2014 to July 2015**—the Consultant team gathered input on current ward characteristics and boundaries. Based on public input, expected population growth or decline, and extensive background research, five (5) different ward boundary options were developed:
 - 1) Option 1: “Minimal Change” – **47** wards
 - 2) Option 2: “44 Wards” – **44** realigned wards
 - 3) Option 3: “Small Wards” – **58** wards
 - 4) Option 4: “Large Wards” – **38** wards
 - 5) Option 5: “Natural/Physical Boundaries” – **41** wards

Refer to the City's website: <http://www.drawthelines.ca> for all maps and related information from the Consultant study.

5. **October 15th, 2015**—in a report to Corporate Services, Strategic Planning and Property Committee, staff carefully aggregated the proposed City ward boundaries into 12 Trustee ward boundaries with a common focus on trying to maintain, where possible, an equitable balance of schools and enrolment per Trustee ward and minimize significant boundary changes. The idea of the exercise was to help Trustees assess the potential impacts of the options being considered by the City, as noted in comment #4 above.

6. **May 24th, 2016**—the Consultant team provided their final report to the City, which was considered at Executive Committee. The Consultant report recommended a ward structure of 47 wards (“Option 1”) with an average population of 61,000 per ward to ensure effective representation given population growth in Toronto over the past fifteen (15) years.
7. **August 25th, 2016**—in a report to Regular Board, staff provided a status update on the City of Toronto ward boundary review process and provided Trustees and members of the public with detailed information on how to get involved and provide feedback to the Consultant team.
8. **November 9th, 2016**—after a lengthy public consultation process, City Council considered a final report on new ward boundary options and selected a 47-ward boundary option (“Option 1”).
9. **March 28-30th, 2017**—City Council considers a by-law to re-divide the ward boundaries of the City. The by-law reflects the City Council decision and there will be no further debate on the options.
10. **Third week of May, 2017**—there will be a 45-day public appeal period after the by-law is passed. The Minister or any other person, including TCDSB, can appeal to the Ontario Municipal Board (OMB).
11. **December 31, 2017**—the anticipated date for the new City ward boundaries to come into effect in preparation for 2018 elections, barring any OMB delays.
12. **April 3, 2018**—the last day for school boards to provide the City Clerk with approved re-aligned TCDSB Trustee ward boundaries.

D. EVIDENCE/RESEARCH/ANALYSIS

1. Staff carefully aggregated the new 47 City ward boundaries into 12 proposed Trustee wards, for the consideration of the Board. **Please refer to *Appendix ‘A’* for detailed boundary maps.**
2. The following table compares the number of elementary and secondary schools per Trustee ward, before and after a proposed alignment with the new 47 City ward boundaries.

Table 1

Trustee Ward	No. of Elementary Schools		No. of Secondary Schools	
	Before	After	Before	After
1	15	16	3	3
2	16	15	3	3
3	11	13	2	4
4	11	12	2	2
5	16	11	5	4
6	9	14	2	2
7	13	15	4	3
8	20	17	2	2
9	13	11	2	2
10	11	11	2	2
11	17	16	3	3
12	17	17	3	3

3. The following tables compare elementary and secondary enrolment per Trustee ward, before and after a proposed alignment with the new 47 City ward boundaries.

Table 2

Trustee Ward	Ward Enrolment ¹	
	Before	After
1	8780	9557
2	10523	9908
3	7736	9211
4	6847	7276
5	10121	8074
6	4484	6548
7	7268	6281
8	5922	5633
9	3937	4037
10	5218	5283
11	8015	7655
12	9837	9837

Note 1: Based on enrolment of schools within each ward

Table 3

Trustee Ward	No. of Students Residing in Ward ¹	
	Before	After
1	10170	10571
2	8192	7973
3	8382	11071
4	9159	9628
5	6843	3628
6	6956	7751
7	6603	6535
8	7220	6764
9	3888	4501
10	3718	3587
11	8536	8261
12	8908	9303

Note 1: Based on students residing within each ward

4. As noted in the highlights in Table #3 above, staff have identified an imbalance in the number of students residing within wards 3 and 5. However, there is a greater balance in the number of students attending schools in wards 3 and 5, as well as the number of schools in wards 3 and 5.
5. Staff will bring another report forward that looks specifically at the number of Catholic rate payers per Trustee ward upon receipt of updated information from the City of Toronto.

E. CONCLUDING STATEMENT

This report is for the consideration of the Board.