



REPORT TO

CORPORATE AFFAIRS, STRATEGIC PLANNING AND PROPERTY COMMITTEE

OUR LADY OF SORROWS BOUNDARY REVIEW UPDATE

*"For everyone who calls on the name of the Lord will be saved."
Romans 10:13*

Created, Draft	First Tabling	Review
February 2, 2015	February 12, 2015	
J. Volek, Sr. Coordinator, Planning, Accountability, Admissions D. Yack, Superintendent of Education		
RECOMMENDATION REPORT		

Vision:

*At Toronto Catholic we transform the world
through witness, faith, innovation and action.*

Mission:

*The Toronto Catholic District School Board is an
inclusive learning community rooted in the love of
Christ. We educate students to grow in grace and
knowledge and to lead lives of faith, hope and
charity*



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A. EXECUTIVE SUMMARY

On January 22, 2015, the Board approved the inclusion of Our Lady of Sorrows in a School Accommodation Review with Holy Angels, St. Leo, St. Louis, and St. Mark in order to help balance enrolment in the area. This will also eliminate the need for a separate boundary review process involving these same schools. A comprehensive boundary review will therefore run in parallel with the School Accommodation Review process.

The Our Lady of Sorrows School Community has requested that additional schools be considered as part of the boundary review. These additional schools are: All Saints, Father Serra, Our Lady of Peace, St. Gregory, and St. James.

Over the long-term, the School Accommodation Review and boundary review, along with capital construction, will help to alleviate enrolment pressures in central Etobicoke, including oversubscription at Our Lady of Sorrows.

This report recommends that the following schools **not** be added to the School Accommodation Review cluster in central Etobicoke approved by the Board of Trustees on January 22, 2015:

- a) All Saints
- b) Father Serra
- c) Our Lady of Peace
- d) St. Gregory
- e) St. James

B. PURPOSE

In response to a request from a delegation at the November 22, 2014 Board meeting, the Board of Trustees approved the following:

“A report to come back to the January 2015 Corporate Affairs on additional schools to the boundary review in addition to the schools already added.”

C. BACKGROUND

1. On January 23, 2014, the Board of Trustees approved the report: *Attendance Boundary Review: All Saints, Father Serra, and St. Eugene*. Fixed attendance boundaries for all three schools were approved for implementation in 2014-2015 school year.
2. Arising from a Trustee matter regarding new elementary and secondary school sites in Etobicoke at the meeting of Corporate Affairs, Strategic

Planning and Property Committee on June 5, 2014, the following was approved:

“Staff (1) undertake an immediate search for suitable properties to address the present and future admission challenges in Central Etobicoke. These sites should be geographically located to balance the distance between schools and not leave dead zone areas, and (2) undertake a boundary review, to be commenced immediately, to balance enrolment in all schools in Central Etobicoke.”

3. On August 21, 2014, the Board approved the report: *Attendance Boundary Review Priority Ranking 2014*. The following recommendation was approved:

a) *“The initiation of the top three attendance boundary reviews be approved:*

- i. *St. Paschal Baylon, St. Antoine Daniel, St. Cyril*
- ii. *Our Lady of Sorrows, St. Mark, Holy Angels, St. Louis*
- iii. *St. Martin de Porres, St. Malachy, St. Brendan*

b) *That trustees be consulted on the groupings in their areas.”*

4. On January 22, 2015, the Board approved the report: *School Accommodation Review Priority Ranking*, and it recommends the following:

“That the following School Accommodation Reviews be conducted in accordance with School Accommodation Review Policy (S.09):

Completion Cycle 1:

- a) *Trustee Davis: Senhor Santo Cristo, St. Luke*
- b) *Trustee Davis: St. Bruno, St. Raymond*
- c) *Trustee Andrachuk: Holy Angels, Our Lady of Sorrows, St. Leo, St. Louis, St. Mark”*

D. EVIDENCE/RESEARCH/ANALYSIS

5. The Our Lady of Sorrows school community has requested that additional schools be added to a boundary review, these are:

- a) All Saints
- b) Father Serra
- c) Our Lady of Peace
- d) St. Gregory
- e) St. James

6. According to Regulation 17 of the *TCDSB Elementary School Attendance Boundary Policy (S.A.03)*, boundaries must take the following into account:

- “a) Boundaries must be designed to follow logical and easily identifiable routes and/or physical landforms where possible, such as major roads, rail-lines, watercourses, parklands, ravines, and established political boundaries.*
- b) Boundaries must be constructed in such a fashion that schools affected by the imposition of a nearby boundary benefit to the fullest extent possible, both in terms of maximizing student enrolment and utilization of available classroom space.*
- c) Program offerings (e.g. French Immersion, Gifted, etc.) must be taken into consideration when developing boundaries, and as such, there could be more than one boundary associated with any given school(s) under review.”*

7. Criteria used by staff to identify schools to be included in a boundary review include the identification of areas of enrolment pressure or capacity deficiency that can be alleviated through implementation of a fixed attendance boundary.
8. The enrolment and utilization of schools currently approved for a School Accommodation Review are as follows:

School	Capacity (pupil places)	Enrolment (October 2014)	Projected Enrolment (2016-17)	Projected Utilization (2016-17)
Holy Angels	372	411	398	107%
Our Lady of Sorrows	568	786	765	135%
St. Leo	459	251	253	55%
St. Louis	358	215	181	51%
St. Mark	266	211	277	104%
Totals	2023	1874	1874	93%

9. Options that may be considered in this School Accommodation Review include the following:
- a) Students from St. Louis may be consolidated at St. Leo in an expanded and/or replacement building, subject to funding being

provided by the Ministry of Education. Some students may be redistributed to St. Mark based on home address.

- b) All schools remain open, plus new program considerations at St. Leo and St. Louis.
 - c) There is also the potential to submit a capital funding request to the Ministry of Education for an expanded and/or fully rebuilt Holy Angels to accommodate additional students and relieve pressure in the area. This site has been recently expanded by purchasing the adjacent industrial property, with funding from EDCs to address the growth of student enrolment from residential development within this community.
10. The inclusion of Our Lady of Sorrows in a boundary review is required to help alleviate enrolment pressures. Boundaries are intended to have a “right-sizing” effect on schools over time by helping to balance enrolment and make more efficient use of available space. Enrolment pressures at Our Lady of Sorrows has been exacerbated by the introduction of the Full Day Kindergarten program (FDK) and the resulting need for additional teaching spaces. According to the Building Code, the maximum number of students is 792 for the current number of washroom fixtures at the school.
 11. Currently, Our Lady of Sorrows has 5 FDK classes. Reducing FDK classes to 4, as planned, will help to gradually lower enrolment to approximately 600 and reduce the number of portables on site.
 12. Capital additions and retrofits to accommodate FDK, as well as the change in classroom loading from 20 to 26 pupil places for FDK classes, have increased the capacity of all schools in Etobicoke. There has been an overall increase of 504 pupil places for the 2014-2015 school year. With the opening of The Holy Trinity, the completion of additions at Our Lady of Peace, St. Clement, and St. Eugene, and the reduction of capacity from the sale of Christ the King in the next few years, the overall capacity increase will be 1272 pupil places.
 13. There are a large number of active and projected development applications in the Etobicoke area that will generate additional new students, and further the need for School Accommodation Reviews. In Review areas CE01 and CE02, covering central and south Etobicoke, the following additional

students are projected. Schools included in Review areas CE01 and CE02 are illustrated in *Appendix “A”*.

CE01 & CE02 Development Summary	2015	2016	2017	2018	2019	2020	Total
Units by Completion Year	3816	6175	3954	2989	2082	197	19213
Elementary Projection	122	172	104	95	57	23	572
Secondary Projection	128	169	109	88	56	14	564

Note: development projections are subject to change.

14. The TCDSB is eligible for Education Development Charges (EDC) generated funding to purchase 6.9 acres of land in CE01 (south Etobicoke) and 5.75 acres of land in CE02 (central Etobicoke) for growth related purposes.
15. The purchase of additional and/or expanded school sites would facilitate the construction of additions or new schools, thereby increasing student capacity in the area to accommodate students. In the long-term, additional capacity acquired through the construction of new schools and additions to existing TCDSB facilities (totalling approximately 1,166 pupil places) would help meet the accommodation needs of central Etobicoke as shown below:

Name	2014-15 OTG	2017-18 OTG	2014 – Oct 31 Trillium	2014-15 Utilization	2017-18 Enrolment	2017-18 Utilization
All Saints	677	677	879	130%	858	127%
Christ the King	323		262	81%		
Father Serra	536	536	468	87%	482	90%
Holy Angels	372	372	410	110%	398	107%
Josyf Cardinal Slipyj	562	562	587	104%	627	112%
Mother Cabrini	219	219	180	82%	184	84%
Nativity of Our Lord	541	541	424	78%	400	74%
Our Lady of Peace	521	596	628	121%	605	102%
Our Lady of Sorrows	542	568	786	145%	765	135%

Name	2014-15 OTG	2017-18 OTG	2014 – Oct 31 Trillium	2014-15 Utilization	2017-18 Enrolment	2017-18 Utilization
St. Ambrose	438	438	323	74%	310	71%
St. Demetrius	245	245	228	93%	248	101%
St. Elizabeth	208	208	226	109%	191	92%
St. Eugene	196	478	288	147%	268	56%
St. Gregory	580	580	698	120%	639	110%
St. Leo	459	459	250	54%	434	95%
St. Louis *	358		215	60%		
St. Marcellus	407	407	394	97%	400	98%
St. Mark	266	266	211	79%	277	104%
St. Maurice	419	419	309	74%	283	68%
St. Teresa	291	291	225	77%		
St. Josaphat **					179	62%
The Holy Trinity		536			496	92%
Transfiguration	353	353	375	106%	365	103%
New Etobicoke pupil places ***		1,166				
Totals:	8,827	10,398	8,797	100%	8,878	85%

* Assumes the closure of St. Louis and the transfer of students to St. Leo.

** Assumes the transfer of St. Josaphat students to former St. Teresa facility after the opening of The Holy Trinity.

*** Sourced from the EDC Background Study approved March 25, 2013.

16. The Toronto District School Board recently released a list of schools that may be part of upcoming School Accommodation Reviews. TCDSB staff are currently reviewing potential purchasing opportunities that may exist after the completion of those reviews. This also has the potential to increase student capacity to accommodate the needs of present and future students.
17. The following is an assessment of the additional schools that the Our Lady of Sorrows community has requested be added to the boundary review:
 - a) All Saints/Father Serra: These school communities were part of an attendance boundary review completed in January of 2014. This review was triggered by a need to reduce oversubscription at All Saints and reduce the number of portables. The approved boundary changes and the construction of a large addition at St. Eugene will help to balance enrolment in the area.

School Utilization	2014	2015	2016	2017	2018	2019	2020
All Saints	138%	135%	133%	132%	133%	129%	128%
Father Serra	91%	92%	90%	91%	93%	92%	93%
St Eugene (addition in 2017)	146%	151%	163%	65%	71%	76%	80%

- b) St. Gregory: The August 2014 report: *Elementary School Attendance Boundary Review Priority Ranking 2014* identified St. Gregory as a school with enrolment pressures, and it will be included in the next round of boundary review with the adjacent schools Nativity of Our Lord, Mother Cabrini, and St. Marcellus.

School Identified with Pressures	Adjacent Schools	Cluster OTG	Cluster Pupil Count	Cluster Utilization
St. Gregory	Nativity of Our Lord	1755	1623	92%
	Mother Cabrini			
	St. Marcellus			

- c) St. James: This school community is located east of the Humber River, which forms the natural boundary between the two school communities, St. James and Our Lady of Sorrows.
- d) Our Lady of Peace: This school has a large, successful French Immersion program which is contributing to significant enrolment pressures. There are currently 628 students and a facility utilization rate of approximately 120%. Implementation of French Immersion program attendance boundaries is currently being considered and assessed by staff, and will be the subject of a separate study.

18. A Boundary Review Committee (BRC) consisting of the five schools approved on January 22, 2015 (*Our Lady of Sorrows, Holy Angels, St. Leo, St. Louis, St. Mark*), plus the five additional recommended schools (*All Saints, Father Serra, Our Lady of Peace, St. Gregory, St. James*), would require a minimum of 64 members:

- 3 Trustees
- 3 Superintendents
- 10 Principals
- 10 Parent Representatives
- 10 CSAC Chairs
- 10 Student Representatives
- 8 Pastor or Parish Representatives
- 10 Community Reps

Although the minimum number of meetings required under the Board's Boundary Review policy is two, a BRC of this size, representing a variety of differing school communities, would require many more meetings to adequately review data, explore options, and form consensus recommendations. This process could take many additional months and delay actions currently required to accommodate students at Our Lady of Sorrows in a timely fashion.

19. The School Accommodation Review process will take several months to complete, and any resulting actions could require additional time to reduce enrolment at Our Lady of Sorrows. The construction of new schools and additions will take several years to complete. During the short-term, it may be necessary to redirect some new students to neighbouring schools. As there are accommodation pressures in the wider area, staff are investigating the feasibility of additional portables to be placed at larger school sites as follows:

School	Additional Portables	Comment
Holy Angels	1	
St. Gregory	2 to 3	
St. Louis	1 to 2	School has capacity.
St. Mark	0	Access issues on site.
Our Lady of Peace	Current portables to be removed after construction, but some could remain if necessary.	Would compromise play area and parking lot.

20. The area of central Etobicoke has been approved for a boundary review and a School Accommodation Review. These approved reviews, in addition to proposed capital construction, will help to “right-size” all the schools in the area, including Our Lady of Sorrows in the shortest time possible. For this reason, staff do not recommend the addition of All Saints, Father Serra, Our Lady of Peace, St. Gregory, and St. James to the approved School Accommodation Review cluster.

E. RECOMMENDATION:

This report recommends that the following schools **not** be added to the School Accommodation Review cluster in central Etobicoke approved by the Board of Trustees on January 22, 2015:

- a) All Saints
- b) Father Serra
- c) Our Lady of Peace
- d) St. Gregory
- e) St. James